AMENDED IN SENATE AUGUST 16, 2010 AMENDED IN SENATE JUNE 29, 2010 AMENDED IN ASSEMBLY MARCH 23, 2010

CALIFORNIA LEGISLATURE-2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 1691

Introduced by Assembly Member Ammiano

January 27, 2010

An act to amend Section 66602 of, and to add Section 92022 to, the Education Code, relating to public postsecondary education. An act to amend Section 11062 of the Penal Code, relating to law enforcement.

LEGISLATIVE COUNSEL'S DIGEST

AB 1691, as amended, Ammiano. Trustees of the California State University and Regents of the University of California: meetings. Crime laboratories: oversight.

Existing law requires the Department of Justice to establish and chair a task force known as the Crime Laboratory Review Task Force to review and make recommendations as to how best to configure, fund, and improve the delivery of state and local crime laboratory services in the future and to report its findings to the Department of Finance and specified legislative committees by July 1, 2009.

This bill would require the task force to submit to the Legislature a supplemental report, by July 1, 2011, that includes a proposal to establish a statewide body to oversee crime laboratories, as specified.

(1) Existing law establishes the California State University, under the administration of the Trustees of the California State University, as one of the segments of public postsecondary education in this state. Under existing law, the trustees are composed of a total of 25 members,

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which include 5 specified ex officio members, a representative of the alumni associations of the university, 16 members appointed by the Governor, subject to confirmation by ²/₃ of the membership of the Senate, for 8-year terms, and 2 California State University students and one California State University faculty member appointed by the Governor for 2-year terms.

This bill would authorize each ex officio trustee, except the Chancellor of the California State University, to designate a person, as prescribed, to attend a meeting or meetings of the trustees in his or her absence. The bill would prohibit the designated person from having the power to vote on behalf of the ex officio trustee, being counted for purposes of establishing a quorum, and attending closed sessions of the board. The bill would prohibit an ex officio trustee from designating more than one person to attend meetings of the trustees in any calendar year.

(2) Existing provisions of the California Constitution provide that the University of California constitutes a public trust and requires the university to be administered by the Regents of the University of California, a corporation in the form of a board, with full powers of organization and government, subject to legislative control only for specified purposes. These provisions require the membership of the board to be composed of 18 appointive members, appointed by the Governor and approved by the Senate, and the following 7 ex officio members: the Governor, the Lieutenant Governor, the Speaker of the Assembly, the Superintendent of Public Instruction, and the president and vice president of the alumni association of the university and the acting president of the university. These provisions also require the corporation to have all powers necessary or convenient for the effective administration of its trust, including the power to delegate to its committees or to the faculty of the university, or to others, such authority or functions as it may deem wise.

This bill would express legislative intent that each ex officio member of the board, to the extent authorized pursuant to those provisions of the California Constitution, designate a person to attend a meeting or meetings of the board in the member's absence in a manner that is consistent with this bill.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

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The people of the State of California do enact as follows:

1 SECTION 1. Section 11062 of the Penal Code is amended to 2 read:

- 11062. (a) The Department of Justice shall establish and chair a task force to conduct a review of California's crime laboratory system.
- (b) The task force shall be known as the "Crime Laboratory Review Task Force." The composition of the task force shall, except as specified in paragraph (16), be comprised of one representative of each of the following entities:
- 10 (1) The Department of Justice.

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- 11 (2) The California Association of Crime Laboratory Directors.
 - (3) The California Association of Criminalists.
- 13 (4) The International Association for Identification.
- 14 (5) The American Society of Crime Laboratory Directors.
 - (6) The Department of the California Highway Patrol.
 - (7) The California State Sheriffs' Association, from a department with a crime laboratory.
- 18 (8) The California District Attorneys Association, from an office with a crime laboratory.
 - (9) The California Police Chiefs Association, from a department with a crime laboratory.
 - (10) The California Peace Officers' Association.
 - (11) The California Public Defenders Association.
 - (12) A private criminal defense attorney organization.
- 25 (13) The Judicial Council, to be appointed by the Chief Justice.
- 26 (14) The Office of the Speaker of the Assembly.
- 27 (15) The Office of the President pro Tempore of the Senate.
 - (16) Two representatives to be appointed by the Governor.
 - (c) The task force shall review and make recommendations as to how best to configure, fund, and improve the delivery of state and local crime laboratory services in the future. To the extent feasible, the review and recommendations shall include, but are not limited to, addressing the following issues:
 - (1) With respect to organization and management of crime laboratory services, consideration of the following:
- 36 (A) If the existing mix of state and local crime laboratories is 37 the most effective and efficient means to meet California's future 38 needs.

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(B) Whether laboratories should be further consolidated. If 2 consolidation occurs, who should have oversight of crime 3 laboratories.

- (C) If management responsibilities for some laboratories should be transferred.
 - (D) Whether all laboratories should provide similar services.
 - (E) How other states have addressed similar issues.
- (2) With respect to staff and training, consideration of the following:
- (A) How to address recruiting and retention problems of laboratory staff.
- (B) Whether educational and training opportunities are adequate to supply the needs of fully trained forensic criminalists in the future.
- (C) Whether continuing education is available to ensure that forensic science personnel are up-to-date in their fields of expertise.
- (D) If crime laboratory personnel should be certified, and, if so, the appropriate agency to assume this responsibility.
- (E) The future educational role, if any, for the University of California or the California State University.
 - (3) With respect to funding, consideration of the following:
- (A) Whether the current method of funding laboratories is predictable, stable, and adequate to meet future growth demands and to provide accurate and timely testing results.
- (B) The adequacy of salary structures to attract and retain competent analysts and examiners.
- (4) With respect to performance standards and equipment, consideration of the following:
- (A) Whether workload demands are being prioritized properly and whether there are important workload issues not being addressed.
- (B) If existing laboratories have the necessary capabilities, staffing, and equipment.
- (C) If statewide standards should be developed for the accreditation of forensic laboratories, including minimum staffing levels, and if so, a determination regarding what entity should serve as the sanctioning body.
- (d) The task force also shall seek input from specialized law 38 39 enforcement disciplines, other state and local agencies, relevant advocacy groups, and the public. The final report also shall include 40

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1 a complete inventory of existing California crime laboratories.

- 2 This inventory shall contain sufficient details on staffing, workload,
- budget, major instrumentation, and organizational placement within
 the controlling agency.
 - (e) The first meeting of the task force shall occur no later than December 9, 2007.
 - (f) On or before July 1, 2009, the task force shall submit a final report of its findings to the Department of Finance and to the budget and public safety committees of both houses of the Legislature.
 - (g) (1) The task force also shall prepare a supplemental report that includes a proposal to establish a statewide body to oversee crime laboratories. In preparing the supplemental report, the task force shall consider the following:
 - (A) The composition of the oversight body, including the number of members, process of appointment of the members, and terms of their membership.
 - (B) The funding, organization, and staffing of the oversight body.
 - (C) The functions of the oversight body.

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- (D) The reporting requirements of the oversight body.
- (2) On or before July 1, 2011, the task force shall submit to the Legislature its supplemental report required under paragraph (1).
- (3) (A) The requirement for submitting a report imposed under this subdivision is inoperative on July 1, 2015, pursuant to Section 10231.5 of the Government Code.
- (B) A report to be submitted pursuant to this subdivision shall be submitted in compliance with Section 9795 of the Government Code.
- SECTION 1. Section 66602 of the Education Code is amended to read:
- 66602. (a) (1) The board shall be composed of the following
- five ex officio members: the Governor, the Lieutenant Governor,
 the Superintendent of Public Instruction, the Speaker of the
- 34 the Superintendent of Public Instruction, the Speaker of the
- 35 Assembly, and the person named by the trustees to serve as the
- 36 Chancellor of the California State University; a representative of
- 37 the alumni associations of the state university, selected for a
- 38 two-year term by the alumni council, California State University,
- 39 which representative shall not be an employee of the California
- 40 State University during the two-year term; and 16 appointive

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members appointed by the Governor and subject to confirmation
 by two-thirds of the membership of the Senate.
 (2) (A) Each ex officio member, except the Chancellor of the

- (2) (A) Each ex officio member, except the Chancellor of the California State University, may designate a person, who is an officer or member of the same office or elective body as the member, to attend a meeting or meetings of the trustees in the member's absence. A person designated pursuant to this paragraph shall not have the power to vote on behalf of the member, shall not be counted as a member of the board for purposes of establishing a quorum, and shall not be permitted to attend closed sessions of the board. An ex officio member may designate only one person in a calendar year to attend a meeting or meetings of the trustees in the member's absence.
- (B) For purposes of this paragraph, "officer or member of the same office or elective body of the member" means the following with respect to each ex officio member:
- (i) Governor: a secretary of an executive agency appointed by the Governor.
 - (ii) Lieutenant Governor: a Member of the Senate.
- (iii) Superintendent of Public Instruction: an elected county superintendent of schools.
 - (iv) Speaker of the Assembly: a Member of the Assembly.
- (b) (1) Two students from the California State University, who shall have at least a junior year standing at the institutions they attend, and who remain in good standing as students during their respective terms, shall also be appointed by the Governor for two-year terms.
- (2) In the selection of students as members of the board, the Governor shall appoint the students from lists of names of at least two, but not more than five, persons furnished by the governing board of any statewide student organization that represents the students of the California State University and the student body organizations of the campuses of the California State University. Any appointment to fill a vacancy of a student member shall be effective only for the remainder of the term of the person's office that became vacated.
- (3) The term of office of one student member of the board shall commence on July 1 of an even-numbered year and expire on June 30 two years thereafter. The term of office of the other student member of the board shall commence on July 1 of an

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odd-numbered year and expire on June 30 two years thereafter. Notwithstanding paragraph (1), a student member who graduates from his or her college or university on or after January 1 of the second year of his or her term of office may serve the remainder of the term.

- (4) During the first year of a student member's term, a student member shall be a member of the board and may attend all meetings of the board and its committees. At these meetings, a student member may fully participate in discussion and debate, but may not vote. During the second year of a student member's term, a student member may exercise the same right to attend meetings of the board, and its committees, and shall have the same right to vote as the members appointed pursuant to subdivision (a).
- (5) Notwithstanding paragraph (4), if a student member resigns from office or a vacancy is otherwise created in that office during the second year of a student member's term, the remaining student member shall immediately assume the office created by the vacancy and all of the participation privileges of the second-year student member, including the right to vote, for the remainder of that term of office.
- (e) (1) A faculty member from the California State University, who shall be tenured at the California State University campus at which he or she teaches, shall also be appointed by the Governor for a two-year term. In the selection of a faculty member as a member of the board, the Governor shall appoint the faculty member from a list of names of at least two persons furnished by the Academic Senate of the California State University.
- (2) The faculty member of the board appointed by the Governor pursuant to this subdivision shall not participate on any subcommittee of the board responsible for collective bargaining negotiations.
- (3) The term of office of the faculty member of the board shall commence on July 1, and shall expire on June 30 two years thereafter.
- SEC. 2. Section 92022 is added to the Education Code, to read: 92022. It is the intent of the Legislature that each ex officio member of the Regents of the University of California, to the extent authorized pursuant to Section 9 of Article IX of the California Constitution, designate a person to attend a meeting or meetings

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- of the regents in the member's absence in a manner that is
- 2 consistent with subparagraph (A) of paragraph (2) of subdivision 3 (a) of Section 66602.